

# SEA ENVIRONMENTAL REPORT

## APPENDIX IV – NON-TECHNICAL SUMMARY

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FOR THE

### CARLOW COUNTY DEVELOPMENT PLAN 2022-2028

**for: Carlow County Council**

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Carlow



**by: CAAS Ltd.**

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# Section 1 Introduction and Terms of Reference

This is the Non-Technical Summary of the Environmental Report for the Carlow County Development Plan 2022-2028. The purpose of the Environmental Report is to provide a clear understanding of the likely environmental consequences of decisions regarding the adoption and implementation of the Plan. The Environmental Report has been prepared as part of a Strategic Environmental Assessment (SEA) process for the Plan.

## What is SEA?

SEA is a systematic process of predicting and evaluating the likely environmental effects of implementing a proposed plan, or other strategic action, in order to ensure that these effects are appropriately addressed at the earliest appropriate stage of decision-making on a par with economic, social and other considerations.

## Why is SEA needed? The Benefits

The SEA has been carried out in order to comply with the provisions of the European SEA Directive and in order to enable sustainable development and environmental protection and management. SEA is the planning authority's and the public's guide to what are generally the best areas for development in the County.

SEA enables the planning authority to direct development towards robust, well-serviced and connected areas in the County – thereby facilitating the general avoidance of incompatible areas in the most sensitive, least well-serviced and least well-connected areas. Compact development can be accompanied by placemaking initiatives to enable the County's towns and villages to become more desirable places to live – so that they maintain and improve services to existing and future communities.

SEA enables requirements relating to environmental protection and management to be integrated into the Plan so that compatible sustainable development in the County's sensitive areas is also facilitated.

SEA provides greater to the public and to developers. Plans are more likely to be adopted without delays or challenges and planning applications are more likely to be granted permission. Environmental mitigation is more likely to cost less.

An overlay of environmental sensitivities in County Carlow is shown on Figure 1.1.

Most of the County is of a low sensitivity due to the low level of environmental sensitivities occurring.

Higher levels of environmental sensitivities are found in the Blackstairs mountains and the south and southeast of the County due to ecological designations (including SAC, pNHA and Freshwater Pearl Mussel catchments), water sensitivities (extremely and highly vulnerable aquifers), sensitive landcover (peat bogs) and landscape designations (the highest level of landscape sensitivity).

In the north-eastern and western corners of the County, elevated levels of sensitivities are found, due to factors including extremely and highly vulnerable aquifers and Freshwater Pearl Mussel catchment designations.

The water bodies of the River Barrow (in the western half of the County) and the River Slaney (in the eastern half of the County) can be discerned from surrounding areas of low sensitivities due to: SAC ecological designations (both rivers); pNHA designation and enlistment on the RPA for Salmonid Rivers (Slaney); and enlistment on the RPA for Nutrient Sensitive Rivers (Barrow).

The Plan directs incompatible development away from the most sensitive areas in the County and focuses on directing: compact, sustainable development within and adjacent to the existing built-up footprints of the County's towns and villages; and sustainable development elsewhere, including in rural areas.

Development of these generally more robust, well-serviced and well-connected areas of the County will contribute towards environmental protection and sustainable development, including climate mitigation and adaptation.

Compact development can be accompanied by placemaking initiatives to enable the County's towns and villages to become more desirable places to live – so that they maintain and improve services to existing and future communities.

Compatible sustainable development in the County's sensitive areas is also provided for, subject to various requirements relating to environmental protection and management being met.

### **How does the SEA work?**

All of the main environmental issues in the area were assembled and considered by the team who prepared the Plan. This helped them to devise a Plan that contributes towards the protection and management of environmental sensitivities. It also helped to identify wherever potential conflicts between the Plan and the environment exist and enabled these conflicts to be mitigated.

The SEA was scoped in consultation with designated environmental authorities.

### **What is included in the Environmental Report that accompanies the Plan?**

- A description of the environment and the key environmental issues;
- A description and assessment of alternatives for the Plan;
- An assessment of the provisions of the Plan; and,
- Mitigation measures, which will avoid/reduce the environmental effects of implementing the Plan and will contribute towards compliance with important environmental protection legislation.

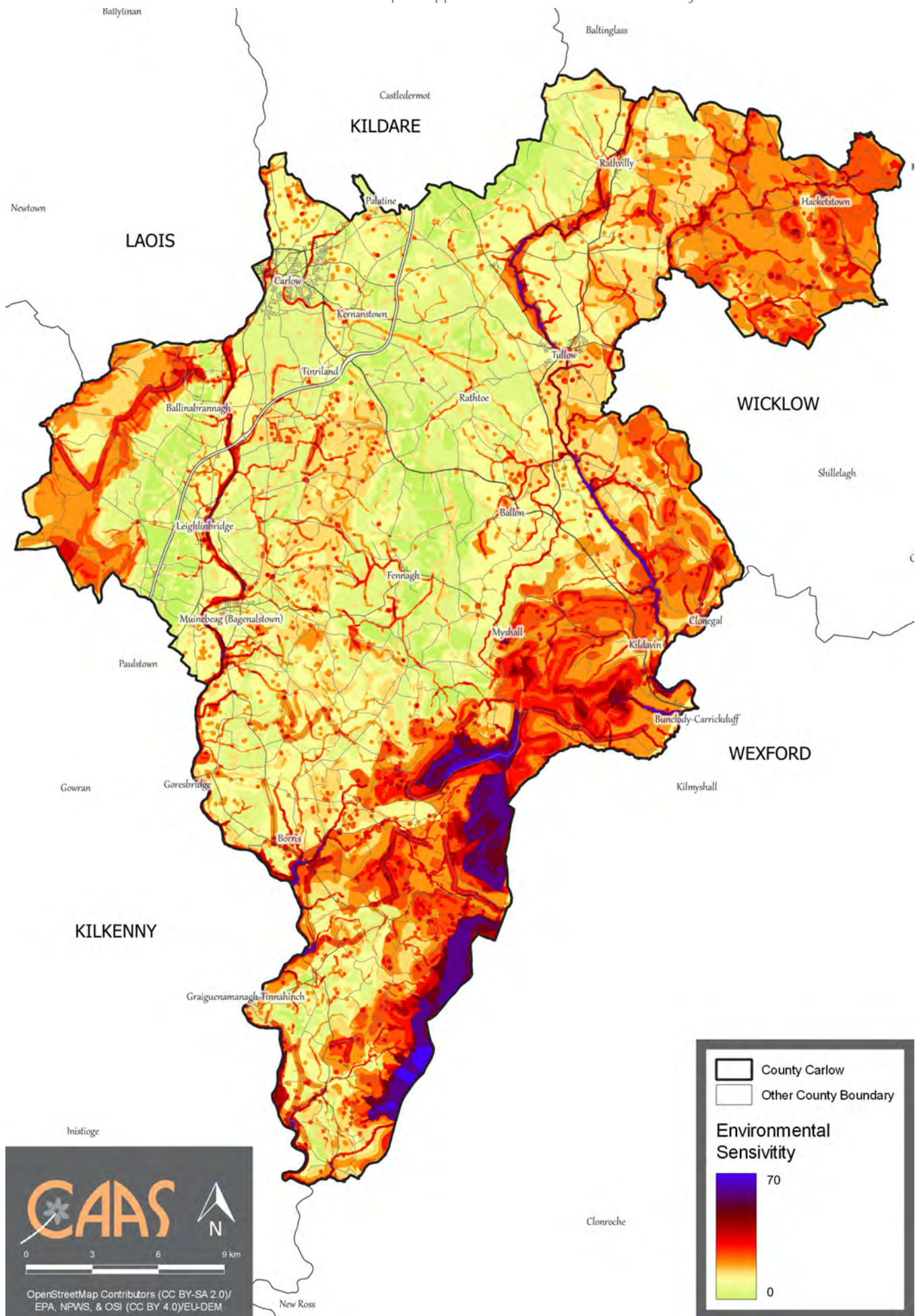
### **Difficulties Encountered during the SEA process**

No significant difficulties have been encountered during the undertaking of the assessment. There was limited water services information available for some settlements within the County however objectives requiring the provision of appropriate levels of water services alongside new development have been integrated into the Plan.

There is a data gap relating to WFD surface water status data. There are a number of waterbodies within the Plan area with overall status currently not assigned to them and the term "unassigned status" applies in respect of these waterbodies. The SEA ensured that the Plan contains measures that will contribute towards the maintenance and improvement of status of all water bodies within the zone of influence.

### **What happens at the end of the process?**

An SEA Statement is prepared which summarises, inter alia, how environmental considerations have been integrated into the Plan.



**Figure 1.1 Environmental Sensitivities that the Plan directs incompatible development away from CAAS for Carlow County Council**

## Section 2 The Plan

### 2.1 Introduction and Content

The Carlow County Development Plan is a land use plan and overall strategy for the proper planning and sustainable development of the functional area of County Carlow over the six-year period 2022-2028. The Plan comprises a series of separate, but closely linked and interrelated elements. The Plan comprises two volumes: 1 - Written Statement with accompanying maps; and 2 - Supporting Appendices.

The Written Statement comprises the main policy document of the County Development Plan. In the event of any conflict or ambiguity between what is contained within the Written Statement and the supporting maps, the Written Statement will take precedence. The structure of the Written Statement is as follows:

- Chapter 1 Introduction
- Chapter 2 Core Strategy and Settlement Strategy
- Chapter 3 Housing
- Chapter 4 Enterprise and Employment
- Chapter 5 Sustainable Travel and Transport
- Chapter 6 Infrastructure and Environmental Management
- Chapter 7 Climate Action
- Chapter 8 Community Development
- Chapter 9 Landscape and Green Infrastructure
- Chapter 10 Natural and Built Heritage
- Chapter 11 Tourism and Recreation
- Chapter 12 Urban Design and Regeneration
- Chapter 13 Rural Design Guide
- Chapter 14 Rural Development
- Chapter 15 Town and Village Plans / Settlement Boundaries
- Chapter 16 Development Management

The primary Written Statement is accompanied by a separate volume of Appendices which incorporate a series of complementary and supporting documents, data-sets and guidelines that help inform and clarify the broader strategic context of the Written Statement. The Appendices of the Plan are as follows:

- Appendix I Strategic Environmental Assessment
- Appendix II Appropriate Assessment
- Appendix III Strategic Flood Risk Assessment
- Appendix IV Housing Strategy / HNDA
- Appendix V Retail Strategy
- Appendix VI Renewable Energy Strategy
- Appendix VII Landscape Character Assessment
- Appendix VIII Record of Protected Structures
- Appendix IX Section 28 Statement
- Appendix X Infrastructure Assessment Report
- Appendix XI Policy Context

### 2.2 Overarching Vision and Core Strategy Objectives

The Vision for County Carlow included in the Plan is to champion quality of life through local employment provision, high quality development, healthy placemaking and transformational regeneration, to grow and attract a diverse innovative economy, to support the transition to a low carbon climate resilient environment delivering in a manner that embraces inclusiveness and enhances our natural and built environment for future generations. The Overarching Core Strategy Objectives of the Plan are as follows:

- SO1: Direct new development in accordance with the Core and Settlement Strategies which will provide for the sustainable development of the County for the period 2022-2028 in accordance with the principles of compact growth, consolidation and regeneration.
- SO2: Support and promote the role of Carlow Town as a Regional and Inter-regional economic growth driver and to fulfil its role as a Key Town, focussed on regeneration, implementation of Project Carlow 2040 A Vision for Regeneration, sustainable development, quality of life and economic investment.
- SO3: Support and facilitate the development and further expansion of IT Carlow, its links with industry and its transition with IT Waterford to the Technological University of the South East which is critical for the optimum social and economic development of the region.
- SO4: Promote consolidation and growth in the District Towns of Tullow and Muine Bheag along with targeted investment to improve local employment, services and sustainable transport options, building on existing assets.
- SO5: Maintain and promote a broad economic and employment base in the County which seeks to maximise economic assets of the County, including third level institutes, the strategic location of Carlow proximate to Dublin and Waterford Cities along the M9 and the Midlands along the N80.

- SO6: Support the role of rural areas with an increased emphasis on the renewal of smaller towns and villages and to seek to sustain the livelihood of rural communities by promoting the development of the wider rural economy while recognising the need to sustainably manage land and resources.
- SO7: Protect and enhance the unique character and identity of Carlow's towns and villages and improve quality of life and well-being through regeneration, healthy placemaking, good quality design with the creation of attractive public spaces that are vibrant, distinctive, safe and accessible and which promote and facilitate positive social interaction.
- SO8: Transition to a low carbon and climate resilient County by developing renewable indigenous energy resources, by supporting energy efficiency, reducing energy demand, and by implementing mitigation and adaptation responses to climate change.
- SO9: Afford suitable protection to the environment, built, cultural and natural heritage assets of Carlow, to ensure their survival for future generations and to ensure they contribute to the future sustainable development of the County.
- SO10: Conserve protect and enhance the County's Green Infrastructure including ecosystems and habitats and associated biodiversity and so provide communities with a wide range of environmental, social and economic benefits (ecosystem services).
- SO11: Promote the provision and maintenance of high-quality infrastructure and infrastructural networks and environmental services which seek to complement the overall economic and settlement strategy and contribute to the sustainable development of the area.
- SO12: Ensure the proper integration of transportation and land use planning through the increased use of sustainable transport modes and the minimisation of travel demand to achieve a sustainable, integrated and low carbon transport system.
- SO13: Promote, develop and maintain sustainable communities in the County, through the provision of a range of facilities and services to meet the diverse and expanding needs of all residents including the needs of younger persons thereby supporting community participation and social inclusion and improving the quality of life for everyone.
- SO14: Support and promote tourism in the county as a key economic driver in a sustainable manner that is compatible with the sensitivity of rural areas, the existing quality of life, and the protection and enhancement of the county's natural environment.

## 2.3 Relationship with other relevant Plans and Programmes

It is acknowledged that many of the major issues affecting the County's development are contingent on national policy and government funding. The Plan sits within a hierarchy of statutory documents setting out public policy. The Plan must comply with relevant higher-level strategic actions and will, in turn, guide lower-level strategic actions. These documents include plans and programmes such as those detailed in Appendix of the main SEA ER. These documents have been subject to their own environmental assessment processes, as relevant. The National Planning Framework (NPF) sets out Ireland's planning policy direction up to 2040. The NPF is to be implemented through Regional Spatial and Economic Strategies (RSEs) and lower tier Development Plans and Local Area Plans. The RSE for the Southern Region sets out objectives for land use planning, tourism, infrastructure, sustainable development, environmental protection and environmental management that have been subject to environmental assessment and must be implemented through the County Development Plan.

As required by the Planning and Development Act 2000, as amended, the County Development Plan is consistent with and conforms with national and regional policies, plans and programmes, including the NPF and the RSE for the Southern Region. The County Development Plan will, in turn, guide lower-level strategic actions, such as Local Area Plans that will be subject to their own lower-tier environmental assessments.

In order to be realised, projects included in the County Development Plan (in a similar way to other projects from any other sector) will have to comply, as relevant, with various legislation, policies, plans and programmes (including requirements for lower-tier Appropriate Assessment, Environmental Impact Assessment and other licencing requirements as appropriate) that form the statutory decision-making and consent-granting framework.

## Section 3 The Environmental Baseline

### 3.1 Introduction

The summary of the environmental baseline of the County is described in this section. This baseline together with the Strategic Environmental Objectives, which are identified in Section 3.11, is used in order to identify, describe and evaluate the likely significant environmental effects of implementing the Plan and in order to determine appropriate monitoring measures.

### 3.2 Likely Evolution of the Environment in the Absence of the Plan

In the absence of a new Plan it is uncertain how permission for new development would be applied for and considered. The 2015-2021 Plan has contributed towards environmental protection within County Carlow. If the 2015-2021 Plan was to expire and not be replaced by a new Plan, this would result in a deterioration of the County's planning and environmental protection framework. As a result, there would be an increased likelihood in the extent, magnitude and frequency of adverse effects on all environmental components occurring, including:

- Arising from both construction and operation of development and associated infrastructure:
  - Loss of/damage to biodiversity in designated sites (including European Sites and Wildlife Sites) and Annexed habitats and species, listed species, ecological connectivity and non-designated habitats; and disturbance to biodiversity and flora and fauna;
  - Habitat loss, fragmentation and deterioration, including patch size and edge effects; and
  - Disturbance (e.g. due to noise and lighting along transport corridors) and displacement of protected species such as birds and bats.
- Potential interactions if effects arising from environmental vectors.
- Potential adverse effects on the hydrogeological and ecological function of the soil resource, including as a result of development on contaminated lands.
- Potential for riverbank erosion.
- Potential adverse effects upon the status of water bodies and entries to the WFD Register of Protected Areas (ecological and human value), arising from changes in quality, flow and/or morphology.
- Increase in flood risk and associated effects associated with flood events.
- Failure to provide adequate and appropriate waste water treatment (water services infrastructure and capacity ensures the mitigation of potential conflicts).
- Failure to adequately treat surface water run-off that is discharged to water bodies (water services infrastructure and capacity ensures the mitigation of potential conflicts).
- Failure to comply with drinking water regulations and serve new development with adequate drinking water (water services infrastructure and capacity ensures the mitigation of potential conflicts).
- Increases in waste levels.
- Potential impacts upon public assets and infrastructure.
- Interactions between agriculture and soil, water, biodiversity and human health – including phosphorous and nitrogen deposition as a result of agricultural activities and the production of secondary inorganic particulate matter.
- Potential conflict between development under the Plan and aiming to reduce carbon emissions in line with local, national and European environmental objectives.
- Potential conflicts between transport emissions, including those from cars, and air quality.
- Potential conflicts between increased frequency of noise emissions and protection of sensitive receptors.
- Potential conflicts with climate adaptation measures including those relating to flood risk management.
- Potential effects on protected and unknown archaeology and protected architecture arising from construction and operation activities.
- Occurrence of adverse visual impacts and conflicts with the appropriate protection of designations relating to the landscape.

### 3.3 Biodiversity and Flora and Fauna

Information on biodiversity and flora and fauna that is relevant to project planning and development and associated environmental assessment and administrative consent of projects includes available information on designated ecological sites and protected species, ecological connectivity (including stepping stones and corridors) and non-designated habitats.

The most ecologically sensitive, heavily designated and protected areas within County Carlow comprise the Blackstairs Mountains in the south-east of the County, the Slaney River Valley in the east of the County and the River Barrow in the west of the County. These habitats support a variety of species and ecosystems that contribute to the biodiversity of the County. Rural and agricultural areas (including



marginal land such as hedgerows and rough grassland) that may include ecological sensitivities occur throughout the County. Other sensitive habitats include woodlands and water courses.

Within and surrounding the County (including Carlow Town) ecological networks are made up of components including wetlands, woodlands, trees and hedgerows. These components provide habitats for flora and fauna and facilitate linkages to the surrounding countryside for flora and fauna.

The network of hedges across the country provides links between surviving fragments of other wildlife habitats, thereby allowing the movement and dispersal of species through otherwise hostile agricultural landscapes.

Public parks and open spaces within the County are important for biodiversity in urban settings. These spaces provide habitat for birds, insects and small mammals. Parks also support numerous plants, hedgerows and woodlands, acting as wildlife corridors, connecting habitats in the area.

County Carlow has a range of wetlands with a diversity of species and habitats. Wetland areas, including areas designated for nature conservation and undesignated sites, are likely to support habitats and species of conservation importance.

Designated sites within the County include Special Areas of Conservation<sup>1</sup> (SACs) and Special Protection Areas<sup>2</sup> (SPAs). These are mapped on Figure 3.1. There are eight European sites (six SACs and two SPAs) designated within or partially within County Carlow. Other ecological designations occur within and adjacent to the County and these are detailed in the main SEA Environmental Report.

CORINE<sup>3</sup> land cover mapping shows that the most dominant land cover types are pastures and agricultural lands. Concentrations of peat bogs occur mainly in the south-east of the County.

### **Existing Problems**

Ireland's Article 17 report on the Status of EU Protected Habitats and Species in Ireland (DCHG, 2019) identifies various Irish, EU-protected habitats and species to be of unfavourable status and many to be still declining, although it also identifies that a range of positive actions are underway. Categories for pressures and threats on Ireland's habitats and species identified by the report include: Agriculture; Forestry; Extraction of resources (minerals, peat, non-renewable energy resources); Energy production processes and related infrastructure development; Development and operation of transport systems; Development, construction and use of residential, commercial, industrial and recreational infrastructure and areas; Extraction and cultivation of biological living resources (other than agriculture and forestry); and Climate change.

Ireland's Article 12 Birds Directive Reports and the 6<sup>th</sup> National Report under the Convention of Biological Diversity identify similar issues.

The Plan includes measures to contribute towards the protection of biodiversity and flora and fauna and associated ecosystem services. Previous changes in land uses arising from human development have resulted in a loss of biodiversity and flora and fauna however, legislative objectives governing biodiversity and fauna were not identified as being conflicted with.

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<sup>1</sup> SACs have been selected for protection under the European Council Directive on the conservation of natural habitats and of wild fauna and flora (92/43/EEC) due to their conservation value for habitats and species of importance in the European Union. The Habitats Directive seeks to establish Natura 2000, a network of protected areas throughout the EU. It is the responsibility of each member state to designate SACs to protect habitats and species, which, together with the SPAs designated under the 1979 Birds Directive, form Natura 2000.

<sup>2</sup> SPAs have been selected for protection under the 1979 European Council Directive on the Conservation of Wild Birds (79/409/EEC) - referred to as the Birds Directive - due to their conservation value for birds of importance in the EU.

<sup>3</sup> The CORINE (Coordinated Information on the Environment) land cover data series was devised as a means of compiling geo-spatial environmental information in a standardised and comparable manner. CORINE has become a key data source for informing environmental and planning policy on a national and European level. The main land cover type in Ireland is agricultural land including forestry, which accounts for two-thirds of the national landmass. Most of this is permanent grassland pastures. Peatlands and wetlands are the second most widespread land cover type, covering almost one-fifth of the country. While forested areas cover about one-tenth of the country. Despite rapid development in the past two decades, Ireland's landscape is predominantly rural and agricultural.



Figure 3.1 European sites within and within 15 km of the County

### 3.4 Population and Human Health

In the 2016 Census the total population of County Carlow was identified as being 56,932 persons, showing an increase of 4.1 % (2,320 persons) since the previous Census. The population of County Carlow is projected to increase further, up to 64,000 persons by 2028.

Carlow Town is the largest settlement in the County with a population of 19,994 persons and is designated in the Regional Spatial and Economic Strategy for the Southern Region 2019-2031 as the only Key Town in County Carlow. It is a significant employment centre and its strategic position in the south-east of the country gives Carlow Town strong links with the Midlands and the Greater Dublin Area. Key Towns provide important connections with adjoining regions and have the capacity and future growth potential to accommodate above average growth in tandem with the requisite investment in employment creation, services, amenities and sustainable transport.

The Plan includes a hierarchy of the County's settlements as follows:

- Key Town (Carlow Town);
- District Towns (Tullow and Muine Bheag);
- Small Towns (Borris, Ballon, Leighlinbridge, Rathvilly, Hacketstown, Carrickduff, Tinnahinch);
- Larger Serviced Rural Villages (Palatine, Ballinabrannagh, Rathoe, Fennagh, Myshall, Clonegal, Kildavin, Tinryland);
- Smaller Serviced Rural Villages (Bennekerry, Old Leighlin, Nurney, Ardattin, Glynn, Tiknock, Ballinkillen, Bilboa, St. Mullins, Clonmore); and
- Rural Nodes (Grange, Drumpeha, Ballymurphy, Garryhill, Rathanna, Newtown, Newtown Fennagh).

The new population provided for by the Plan will interact with various environmental components. Potential interactions include:

- Recreational and development pressure on habitats and landscapes;
- Increase in demand for waste water treatment at the municipal level;
- Increase in demand for water supply and associated potential impact of water abstraction;
- Potential interactions in flood-sensitive areas; and
- Potential effects on water quality.

Human health has the potential to be impacted upon by environmental vectors (i.e. environmental components such as air, water or soil through which contaminants or pollutants, which have the potential to cause harm, can be transported so that they come into contact with human beings). Hazards or nuisances to human health can arise as a result of exposure to these vectors arising from incompatible adjacent land uses for example. These factors have been considered with regard to the description of: the baseline of each environmental component; and the identification and evaluation of the likely significant environmental effects of implementing the Plan.

#### Existing Problems

There is historic and predictive evidence of flooding in various locations across the County.

The greatest health risk from radiation in Ireland is caused by radon. The presence of radon gas, a naturally occurring radioactive gas that originates from the decay of uranium in rocks and soils, occurs across the country. The number of homes within the County with radon levels above the reference level is within the normal range experienced in other locations across the country.

### 3.5 Soil

Luvisols<sup>4</sup> and brown earths<sup>5</sup> are the two most dominant soil types across the County. Peat soils occur mainly in the upland locations in the east and south-east of the County.

The audit of County Geological Sites in County Carlow (completed in 2004) identified six County Geological Sites within County Carlow.

There are a number of Source Protection Areas in County Carlow.

The GSI have identified that most of the County has relatively low levels of landslide susceptibility, with moderate and high susceptibility mainly identified in upland areas in the east and south-east and west of the County.

<sup>4</sup> Generally fertile, widely used for agriculture and associated with significant accumulation of clay.

<sup>5</sup> Brown earths are well drained mineral soils, associated with high levels of natural fertility.

## 3.6 Water

Most of the County is situated within the Barrow<sup>6</sup> and Slaney and Wexford Harbour<sup>7</sup> catchments with a relatively small area in the north-west of the County situated partially within the Nore catchment. The main waterbodies in the County are the Rivers Barrow and Slaney.

The WFD status of river waterbodies in the County is classified as *moderate*, *good* and *high*, however, sections of rivers (including: Douglas-Ballon; Barrow; Ballynaboley Stream; and Ballaghmore Distributary) are identified as *poor* due to unsatisfactory ecological/biological and/or physio-chemical status. The WFD status of Upper Barrow Estuary (transitional waterbody) is classified as *good*.

The WFD surface water status (2013-2018) of rivers within and surrounding the County is shown on Figure 3.2.

The WFD status (2013-2018) of groundwater underlying the entire County is identified as being of *good* status.

Aquifer vulnerability refers to the ease with which pollutants of various kinds can enter into groundwater. The vulnerability of aquifers is classified as being of Extreme or High vulnerability, in most of the County.

Certain areas across the County are at risk of flooding from sources including groundwater, pluvial<sup>8</sup> and fluvial<sup>9</sup>. There are various historic and predictive indicators of flood risk in the County, such as those along the Rivers Barrow and Slaney.

### Existing Problems

Subject to exemptions provided for by Article 4 of the WFD, based on available water data, certain surface and groundwater bodies will need improvement in order to comply with the objectives of the WFD.

The Plan includes provisions that will contribute towards improvements in the status of waters.

There is historic and predictive evidence of elevated levels of flood risk at various locations across the County.

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<sup>6</sup> This catchment includes the area drained by the River Barrow upstream of the River Nore confluence and all streams entering tidal water between the Barrow railway bridge at Great Island and Ringwood.

<sup>7</sup> This catchment includes the area drained by the River Slaney and all streams entering tidal water between the Raven Point and Greenore Point.

<sup>8</sup> Resulting from high intensity rainfall events where run-off volume exceeds capacity of surface water network.

<sup>9</sup> Watercourse capacity is exceeded or the channel is blocked and excess water spills from the channel onto adjacent floodplains.

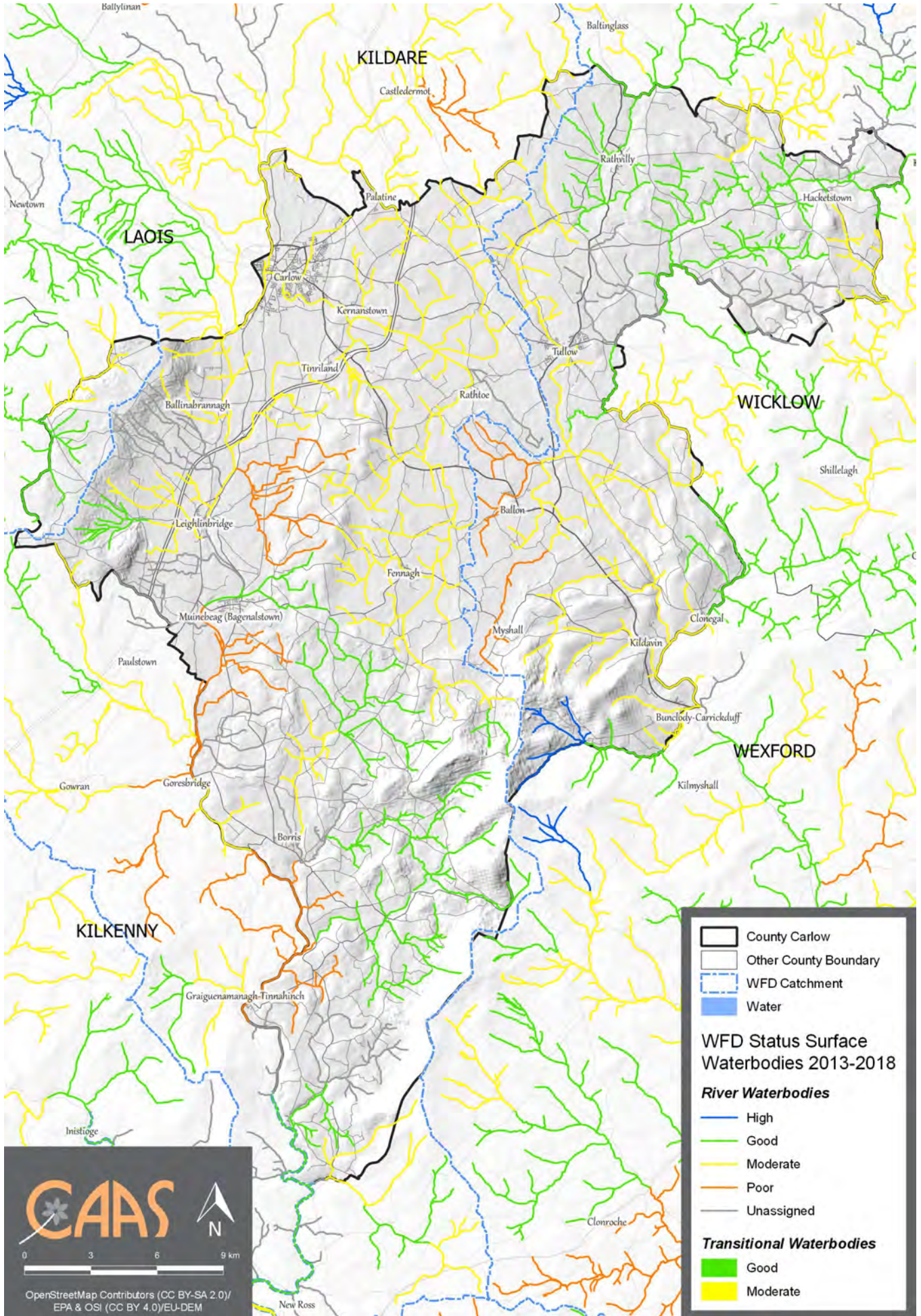


Figure 3.2 Surface Water Status (2013-2018)

### 3.7 Air and Climatic Factors

Total emissions of greenhouse gases by humans come from various sectors including transport, agriculture, energy industries, manufacturing combustion, industrial processes, residential developments, commercial services developments, waste management processes and fluorinated gases equipment (such as refrigeration and fire protection systems).

The National Climate Action Plan 2021 is an all of Government plan to tackle climate change and bring about a step change in Ireland's climate ambition over the coming years. The Plan sets out an ambitious course of action over the coming years to address the diverse and wide-ranging impacts climate disruption is having on Ireland's environment, society, economic and natural resources. The Climate Action Plan sets out clear 2030 targets for each sector with the ultimate objective of achieving a transition to a competitive, low-carbon, climate-resilient, and environmentally sustainable society and economy by 2050. The Action Plan deals with both mitigation and adaptation.

Climate mitigation describes action to reduce the likelihood of climate change occurring or reduce the impact if it does occur. This can include reducing the causes of climate change (e.g. emissions of greenhouse gases) as well as reducing future risks associated with climate change.

The Climate Change Advisory Council's Annual Review 2020 identifies that the most recent projections demonstrate that, under different assumptions, Ireland will not meet its emissions reduction targets, even with the additional policies and measures included in the 2018 National Development Plan (superseded in 2021). The projections also show that progress on reducing emissions is sensitive to the future path of fuel prices. A significant and sustained rate of emissions reduction of approximately - 2.5% per year is required to meet our objectives for 2050. It is noted that additional measures within the recent Climate Action Plan are not included.

Climate adaptation is a change in natural or human systems in response to the impacts of climate change. These changes moderate harm or exploit beneficial opportunities and can be in response to actual or expected impacts.

The National Adaptation Framework Department of Communications, Climate Action and Environment, 2018), sets out the national strategy to reduce the vulnerability of the country to the negative effects of climate change and to avail of positive impacts. The National Adaptation Framework outlines a whole of government and society approach to climate adaptation. Under the Framework, a number of Government Departments will be required to prepare sectoral adaptation plans in relation to a priority area that they are responsible for.

The Carlow County Council Climate Change Adaptation Strategy 2019-2024 provides a range of actions across several sectors including:

- Local Adaptation Governance and Business Operations;
- Infrastructure and Built Environment;;
- Landuse and Development;
- Drainage and Flood Management;
- Natural Resources & Cultural Infrastructure;
- Community Health & Wellbeing;
- Mobility;
- Economic Development; and
- Resource Management.

The EPA's (2020) Air Quality in Ireland 2019 identifies that:

- Air quality in Ireland is generally good however there are localised issues;
- Nitrogen dioxide (NO<sub>2</sub>) from transport emissions is polluting urban areas; and
- Ireland was above World Health Organization air quality guideline value levels at 33 monitoring sites – mostly due to the burning of solid fuel within settlements across the country.

With regard to solutions, the report identifies that:

- To tackle the problem of particulate matter, clean ways of heating homes and improve energy efficiency of homes can be progressed; and
- To reduce the impact of nitrogen dioxide, transport options in the Government's Climate Action Plan can be implemented and transport choices can be considered by individuals.

In order to comply with European Directives relating to air quality, the EPA manages the National Ambient Air Quality Network and measures the levels of a number of atmospheric pollutants at locations across the country. The current<sup>10</sup> air quality within the Plan area is identified by the EPA as being *good*.

### 3.8 Material Assets

Other material assets, in addition to those referred to below, covered by the SEA include archaeological and architectural heritage (see Section 3.9) natural resources of economic value, such as water and air (see Sections 3.6 and 1.1).

#### Public Assets and Infrastructure

Public assets and infrastructure that have the potential to be impacted upon by the Plan, if unmitigated, include; settlements; resources such as public open spaces, parks and recreational areas; public buildings and services; transport and utility infrastructure (electricity, gas, telecommunications, water supply, wastewater infrastructure etc.); forestry; and natural resources that are covered under other topics such as water and soil.

#### Waste Water

The County is served by 25 Wastewater Treatment Plants (WWTPs). Carlow Town is served by the Carlow WWTP, which has a designed capacity of 36,000 PE. In unserved areas and outside the main settlements, the main method of sewage disposal is by individual septic tanks and proprietary wastewater treatment systems. Spare treatment capacity is identified as being available in all of the main settlements except for Muinebheag Leighlinbridge, Ballinabrannagh, Killeeshal, Bilboa, Clonegal and Inryland. The highest levels of headroom (PE) are available at Carlow Town (5,193 PE) and Tullow (3,143 PE). There are two urban areas in County Carlow that are listed as Priority Areas (Carlow and Tullow) where improvements are required to resolve urgent environmental issues with respect to wastewater treatment.

#### Water Supply

Public water supply in Carlow is served by nine water resource zones, including: Carlow North; Carlow Central Regional; Bagenalstown; Bilboa; Leighlinbridge; Borris; Hackettstown; Ballinkillen; and Old Leighlin. The main water source is surface water abstraction from the River Burren and River Slaney. In 2016, 65% of private households in County Carlow were supplied through Public Water Supplies, supplying drinking water to towns, villages, a number of small rural settlements and rural areas. Group water schemes or private wells provided water supply to 32% of private households in the County - these supplies are alternatives for areas not serviced by public water supply infrastructure.

Under Section 58 of the Environmental Protection Agency Act 1992, the EPA is required to collect and verify monitoring results for all water supplies in Ireland covered by the European Communities (Drinking Water) Regulations, 2000. The EPA publishes their results in annual reports that are supported by Remedial Action Lists (RALs). The RAL identifies water supplies that are not in compliance with the Regulations mentioned above. There are no Carlow drinking water supplies listed on the most recent RAL (Q4 of 2020 published in January 2021).

#### Waste Management

Waste management across the County is guided by the Southern Waste Management Plan 2015-2021.

#### Transport

Road and rail infrastructure in the County has the potential to support reductions in energy demand from the transport sector, including through electrification of modes.

#### Land

The Plan seeks to assist with the reuse and regeneration of brownfield sites thereby contributing towards sustainable mobility and reducing the need to develop greenfield lands and associated potential adverse environmental effects. Brownfield lands are generally located within urban/suburban areas.

#### Existing Problems

There are a number of challenges with respect to the provision of water services infrastructure, some of which are summarised above. The provisions of the new County Development Plan will contribute towards protection of the environment with regard to impacts arising from material assets.

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<sup>10</sup> 12/05/2021 (<http://www.epa.ie/air/quality/>)  
CAAS for Carlow County Council

## 3.9 Cultural Heritage

### Archaeological Heritage

Archaeological heritage is protected under the National Monuments Acts (1930-2004), Natural Cultural Institutions Act 1997 and the Planning Acts. The Record of Monuments and Places (RMP) is an inventory, put on a statutory basis by amendment to the National Monuments Act 1994, of sites and areas of archaeological significance, numbered and mapped. There are many sites of significant archaeological interest in County Carlow, including: 13<sup>th</sup> century Ballyloughan Castle and Carlow Castle; prehistoric Brownshill Dolmen (a Neolithic portal tomb dating from 4,000-3,000 B.C.); and early monastic settlements of St. Mullins and Old Leighlin. There are hundreds of Recorded Monuments within the County, including megalithic tombs, early ecclesiastical enclosures, castles, medieval earthworks and buildings.

### Architectural Heritage

Records of Protected Structures are legislated for under Section 12 and Section 51 of the Planning and Development Act 2000 as amended. Protected structures are defined in the Planning and Development Act 2000 as amended as structures, or parts of structures that are of special interest from an architectural, historical, archaeological, artistic, cultural, scientific, social or technical point of view. Similar to the general spatial spread of archaeological heritage, clusters of architectural heritage are indicated within the County's settlements. There are hundreds of entries to the Record of Protected Structures within the County.

In addition to Protected Structures, the Planning and Development Act, 2000 provides the legislative basis for the protection of Architectural Conservation Areas (ACAs). The ACA designation requires that planning permission must be obtained before significant works can be carried out to the exterior of a structure in the ACA that might alter the character of the structure or the ACA. There are 8 ACAs designated within the County.

There are many traditional buildings in the County with architectural heritage value including industrial structures such as houses, bridges, water pumps, lodges, churches and cottages. Notable protected structures in County Carlow include: Huntingdon Castle; Cathedral of the Assumption; Bagenalstown Courthouse; Dunleckney Manor; and Mount Leinster Lodge.

### Existing Problems

The context of archaeological and architectural heritage has changed over time within County Carlow, however no existing conflicts with legislative objectives governing archaeological and architectural heritage have been identified.

## 3.10 Landscape

County Carlow has a diverse landscape, characterised by a variety of landscape types including predominantly agricultural lowlands, the River Slaney Valley to the north, the River Barrow to the west and the Blackstairs uplands to the east.

The purpose of landscape character assessment is to provide the foundation for policy formulation and decision making for landscape management. County Carlow Landscape Character Assessment has identified the following four Landscape Character Areas:

- Blackstairs and Mount Leinster Uplands;
- Central Lowlands;
- River Slaney/East Rolling Farmland; and
- Killeshin Hills.

County Carlow encompasses many sites and vantage points from which views to and from upland areas, views of heritage features, and views along river corridors can be obtained. There are 64 Scenic Viewing Points and 25 Scenic Routes designated within County Carlow that offer attractive cross-sectional views and overall impressions of differing landscapes in the County.

Landscape sensitivity mapping and sensitivity rating was prepared for the County Landscape Character Assessment. Landscape sensitivity is rated from 1 to 5, with 1 being least sensitive and 5 being most sensitive. The most sensitive landscape types in the County include Narrow River Valley, Rolling Rough Grazing and Uplands.



### Existing Environmental Problems

New developments have resulted in changes to the visual appearance of lands within the County however legislative objectives governing landscape and visual appearance were not identified as being conflicted with.

## 3.11 Strategic Environmental Objectives

Strategic Environmental Objectives (SEOs) are methodological measures developed from policies that generally govern environmental protection objectives established at international, Community or Member State level e.g. the environmental protection objectives of various European Directives that have been transposed into Irish law and that are required to be implemented. The SEOs are set out under a range of topics and are used as standards against which the provisions of the Plan and the alternatives are evaluated in order to help identify which provisions would be likely to result in significant environmental effects and where such effects would be likely to occur, if - in the case of adverse effects - unmitigated.

**Table 3.1 Strategic Environmental Objectives**

Environmental Component	SEO Code	Guiding Principle	Strategic Environmental Objectives
<b>Biodiversity, Flora and Fauna</b>	<b>BFF</b>	No net contribution to biodiversity losses or deterioration	<ul style="list-style-type: none"> <li>To preserve, protect, maintain and, where appropriate, enhance the terrestrial, aquatic and soil biodiversity, particularly EU designated sites and protected species</li> <li>Ensure no adverse effects on the integrity of any European site, with regard to its qualifying interests, associated conservation status, structure and function</li> <li>Safeguard national, regional and local designated sites and supporting features which function as stepping stones for migration, dispersal and genetic exchange of wild species</li> <li>Enhance biodiversity in line with the National Biodiversity Action Plan and its targets</li> <li>To protect, maintain and conserve the County's natural capital</li> </ul>
<b>Population and Human Health</b>	<b>PHH</b>	Improve quality of life for all ages and abilities based on high-quality, serviced, well connected and sustainable residential, working, educational and recreational environments	<ul style="list-style-type: none"> <li>Promote economic growth to encourage retention of working age population and funding of sustainable development and environmental protection and management</li> <li>Ensure that existing population and planned growth is matched with the required public infrastructure and the required services</li> <li>Safeguard the County's citizens from environment-related pressures and risks to health and well-being</li> </ul>
<b>Soil (and Land)</b>	<b>S</b>	Ensure the long-term sustainable management of land	<ul style="list-style-type: none"> <li>Protect soils against pollution, and prevent degradation of the soil resource</li> <li>Promote the sustainable use of infill and brownfield sites over the use of greenfield sites</li> <li>Safeguard areas of prime agricultural land and designated geological sites</li> </ul>
<b>Water</b>	<b>W</b>	Protection, improvement and sustainable management of the water resource	<ul style="list-style-type: none"> <li>Ensure that the status of water bodies is protected, maintained and improved in line with the requirements of the Water Framework Directive</li> <li>Ensure water resources are sustainably managed to deliver proposed regional and County growth targets in the context of existing and projected water supply and wastewater capacity constraints ensuring the protection of receiving environments</li> <li>Avoid inappropriate zoning and development in areas at risk of flooding and areas that are vulnerable to current and future erosion</li> <li>Integrate sustainable water management solutions (such as SuDS, porous surfacing and green roofs) into development proposals</li> </ul>
<b>Material Assets</b>	<b>MA</b>	Sustainable and efficient use of natural resources	<ul style="list-style-type: none"> <li>Optimise existing infrastructure and provide new infrastructure to match population distribution proposals – this includes transport infrastructure</li> <li>Ensure access to affordable, reliable, sustainable and modern energy for all which encourages a broad energy generation mix to ensure security of supply – wind, solar, hydro, biomass, energy from waste and traditional fossil fuels</li> <li>Promote the circular economy, reduce waste, and increase energy efficiencies</li> <li>Ensure there is adequate sewerage and drainage infrastructure in place to support new development</li> </ul>

## SEA Environmental Report Appendix IV: Non-Technical Summary

Environmental Component	SEO Code	Guiding Principle	Strategic Environmental Objectives
			<ul style="list-style-type: none"> <li>• Reduce the energy demand from the transport sector and support moves to electrification of road and rail transport modes</li> <li>• Encourage the transition to a zero-carbon economy by facilitating the development of a grid infrastructure to support renewables and international connectivity. Reduce the average energy consumption per capita including promoting energy efficient buildings, retrofitting, smart-buildings, towns and grids</li> </ul>
<b>Air</b>	<b>A</b>	Support clean air policies that reduce the impact of air pollution on the environment and public health	<ul style="list-style-type: none"> <li>• To avoid, prevent or reduce harmful effects on human health and the environment as a whole resulting from emissions to air from all sectors with particular reference to emissions from transport, residential heating, industry and agriculture</li> <li>• Maintain and promote continuing improvement in air quality through the reduction of emissions and promotion of renewable energy and energy efficiency</li> <li>• Promote continuing improvement in air quality</li> <li>• Reduction of emissions of sulphur dioxide, nitrogen oxides, volatile organic compounds, ammonia and fine particulate matter which are responsible for acidification, eutrophication and ground-level ozone pollution</li> <li>• Meet Air Quality Directive standards for the protection of human health — Air Quality Directive</li> <li>• Significantly decrease noise pollution by 2020 and move closer to WHO recommended levels</li> </ul>
<b>Climatic Factors</b>	<b>C</b>	Achieving transition to a competitive, low carbon, climate-resilient economy that is cognisant of environmental impacts	<ul style="list-style-type: none"> <li>• To minimise emissions of greenhouse gasses</li> <li>• Integrate sustainable design solutions into the County's infrastructure (e.g. energy efficient buildings; green infrastructure)</li> <li>• Contribute towards the reduction of greenhouse gas emissions in line with national targets</li> <li>• Promote development resilient to the effects of climate change</li> <li>• Promote the use of renewable energy, energy efficient development and increased use of public transport</li> </ul>
<b>Cultural Heritage</b>	<b>CH</b>	Safeguard cultural heritage features and their settings through responsible design and positioning of development	Protect places, features, buildings and landscapes of cultural, archaeological or architectural heritage
<b>Landscape</b>	<b>L</b>	Protect and enhance the landscape character	To implement the Plan's framework for identification, assessment, protection, management and planning of landscapes having regard to the European Landscape Convention

## Section 4 Alternatives

### 4.1 Introduction

The SEA Directive requires that reasonable alternatives (taking into account the objectives and the geographical scope of the plan or programme) are identified, described and evaluated for their likely significant effects on the environment. Available reasonable alternatives for the County Development Plan are provided under Types 1 to 4 detailed below.

### 4.2 Limitations in Available Alternatives

The Plan is required to be prepared by the Planning and Development Act 2000 (as amended), which specifies various types of objectives that must be provided for by the Plan.

The alternatives available for the Plan are limited by the provisions of higher-level planning objectives, including those of the National Planning Framework (NPF) and the Regional Spatial and Economic Strategy (RSES) for the Southern Region. These documents set out various requirements for the content of the Plan including on topics such as settlement typology, land use zoning and the sustainable development of rural areas.

In considering significant realistic alternatives for placing of individual settlements under alternative typologies, the planning authority has taken into account the objectives of the NPF and the Southern RSES. As a result, there are no significant strategic reasonable alternatives available for: placing settlements under the settlement hierarchy contained in the Plan; or population allocations under the settlement hierarchy contained in the Plan.

### 4.3 Type 1: Alternatives for an Ecosystem Services Approach to the Plan

Although many natural capital<sup>11</sup> and ecosystem<sup>12</sup> service issues have been taken into account over previous Plan periods, the importance of these in fulfilling environmental obligations has increasingly emerged. An Ecosystems Services Approach would provide a strategy for the integrated management of land, water and living resources that promotes conservation and sustainable use in an equitable way.

**Alternative A: “A Plan follows an Ecosystems Services Approach to a greater degree”** would integrate a strategy throughout the Plan for the integrated management of land, water and living resources that promotes conservation and sustainable use in an equitable way.

Principles that would be integrated throughout the Plan, in a coordinated and comprehensive manner, would include:

- Consideration of natural systems - by using knowledge of interactions in nature and how ecosystems function
- Taking into account of the services that ecosystems provide - including those that underpin social and economic well-being, such as flood and climate regulation or recreation, culture and quality of life
- Involving people - those who benefit from the ecosystem services and those managing them need to be involved in decisions that affect them.

<sup>11</sup> Renewable and non-renewable resources (e.g. plants, animals, air, water, soils, minerals)

<sup>12</sup> Ecosystems are multifunctional communities of living organisms interacting with each other and their environment. Ecosystems provide a series of services for human well-being (ecosystem services) either directly or indirectly contributing towards human wellbeing

This would mean that there would be:

- An increased likelihood in the extent, magnitude and frequency of positive effects occurring with regard to natural capital<sup>13</sup> and ecosystem service issues, such as the management of air quality, noise pollution, light pollution, pollination, flood risk, water bodies and river basins and natural resources supporting energy production and recreation; and
- A decreased likelihood in the extent, magnitude and frequency of adverse effects on natural capital and ecosystem services.

**Alternative B: “A Plan that does not does not follow, or follow to a lesser degree, an Ecosystems Services Approach”** would not integrate a strategy throughout the Plan for the integrated management of land, water and living resources that promotes conservation and sustainable use in an equitable way.

As has been the case over previous plan periods, many natural capital and ecosystem service issues would be integrated into individual Plan Policy Objectives and into decision making at lower tiers of plan preparation and development management. However, this approach would be less coordinated and comprehensive than would be the case under an Ecosystems Services Approach.

This would mean that there would be:

- A decreased likelihood in the extent, magnitude and frequency of positive effects occurring with regard to natural capital and ecosystem service issues; and
- An increased likelihood in the extent, magnitude and frequency of adverse effects on natural capital and ecosystem services.

**Selected Type 1 Alternative for the Plan: Alternative A.**

## **4.4 Type 2: Alternatives for an infrastructure led approach to the Plan**

In terms of infrastructure led approach to the plan, two alternatives can be considered:

- **Alternative A:** A Plan that takes a strict infrastructure led approach. This alternative ensures that the sustainable development of settlements occurs, with new development accompanied by adequate and appropriate infrastructure.
- **Alternative B:** A Plan that does not takes a less strict infrastructure led approach. This alternative considers existing and future demand and capacity in infrastructure but the allocation of growth and associated policy responses are looser than under Alternative A. Decisions relating to infrastructure assessment are left to project level wherever this is possible.

**Alternative A** provides for a robust and transparent policy approach to manage rural housing.

Restricting the development of single dwellings in rural areas that are under strong urban influence/pressure would positively impact upon the protection and management of the environment and sustainable development. The restrictions would help to both reduce levels of greenfield development in areas immediately surrounding existing centres and encourage brownfield development within existing centres.

Single dwellings in rural areas would be facilitated as appropriate and urban development would be directed towards established settlements. This alternative would help to prevent low density urban sprawl and associated adverse effects upon sustainable mobility, climate emission reduction targets and various environmental components.

**Alternative B** Provides a vague and unclear policy approach to rural housing and risks facilitating a significant increase in urban-generated one-off housing in the open countryside

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<sup>13</sup> Renewable and non-renewable resources (e.g. plants, animals, air, water, soils, minerals)

which will undermine the role of small towns and villages and have consequences for the environment.

Not restricting the development of single dwellings in rural areas that are under strong urban influence/pressure would adversely impact upon the protection and management of the environment and sustainable development. The absence of restrictions would result in increased levels of greenfield development in areas immediately surrounding existing centres and less demand for brownfield development within existing centres.

Urban generated housing development would occur within rural areas outside of established settlements. This alternative would result in low density urban sprawl and associated adverse effects upon sustainable mobility, climate emission reduction targets and various environmental components.

## 4.5 Type 3: Alternatives for Rural Areas and Serviced Sites

### Type 3 (i) Rural Areas under Urban Influence

- **Type 3 (i) Alternative A:** Designate Rural Areas under Urban Influence, requiring various criteria to be demonstrated and met in advance of planning permission being granted for a single dwelling for permanent occupation in such areas.
- **Type 3 (i) Alternative B:** Do not designate Rural Areas under Urban Influence and assess each planning application on its merits.

**Alternative A** provides for a robust and transparent policy approach to manage rural housing.

Restricting the development of single dwellings in rural areas that are under strong urban influence/pressure would positively impact upon the protection and management of the environment and sustainable development. The restrictions would help to both reduce levels of greenfield development in areas immediately surrounding existing centres and encourage brownfield development within existing centres.

Single dwellings in rural areas would be facilitated as appropriate and urban development would be directed towards established settlements. This alternative would help to prevent low density urban sprawl and associated adverse effects upon sustainable mobility, climate emission reduction targets and various environmental components.

**Alternative B** Provides a vague and unclear policy approach to rural housing and risks facilitating a significant increase in urban-generated one-off housing in the open countryside which will undermine the role of small towns and villages and have consequences for the environment.

Not restricting the development of single dwellings in rural areas that are under strong urban influence/pressure would adversely impact upon the protection and management of the environment and sustainable development. The absence of restrictions would result in increased levels of greenfield development in areas immediately surrounding existing centres and less demand for brownfield development within existing centres.

Urban generated housing development would occur within rural areas outside of established settlements. This alternative would result in low density urban sprawl and associated adverse effects upon sustainable mobility, climate emission reduction targets and various environmental components.

### Selected Type 3 (i) Alternative for the Plan: Alternative A.

### Type 3 (ii) Serviced Sites

- **Type 3 (ii) Alternative A:** Promote new homes and serviced sites in villages as an attractive alternative to one-off housing in the open countryside.

Serviced sites would be served by infrastructure (including water services infrastructure) and more likely to protect the environment including the status of ground and surface waters, water used for drinking water, human health, biodiversity and flora and fauna and the landscape. Development would be required to be subject to siting, design, protection of residential amenities and normal development management criteria, subject to the satisfactory provision of infrastructure and services and in keeping with the character of the settlement.

- **Type 3 (ii) Alternative B:** Do not promote new homes and serviced sites in villages as an attractive alternative to one-off housing in the open countryside.

Alternative B would be less likely to provide a viable alternative to one-off housing in the open countryside. Development within the open countryside would be less likely to be served by infrastructure (including water services infrastructure) and less likely to protect the environment including the status of ground and surface waters, water used for drinking water, human health, biodiversity and flora and fauna and the landscape. Alternative B would be the least sustainable of these two alternatives and would be most harmful to the environment.

#### Selected Type 3 (ii) Alternative for the Plan: Alternative A.

## 4.6 Type 4: Alternatives for Densities

Alternatives identified relating to densities comprise:

**Alternative A:** Application of a single standard residential density across all settlements.

The application of a low net singular residential density across the County's settlements would have the potential to push new development towards more environmentally sensitive lands that are less well-serviced and less well-connected, resulting in unnecessary potentially significant adverse effects on all environmental components.

The application of a singular high net residential density could result in a potential misalignment between the supply of zoned land to meet the projected demand for new housing. This could result in a misalignment between new development and essential services provision with associated potential for adverse effects on environmental components.

**Alternative B:** The Application of different densities at different locations, as appropriate, would provide for the most sustainable development, which would contribute towards environmental protection and management the most.

Higher densities would be provided where sustainable transport mode opportunities are available and lower densities would be provided where constraints are presented by, for example, wastewater and water infrastructure constraints, cultural heritage designations or the local road network. This approach would contribute towards national and regional strategic outcomes including the efficient use of land, compact growth and the transition towards a low carbon and more climate resilient society.

Alternative B would help to ensure compact, sustainable development within and adjacent to the existing built-up footprint and would conflict with the protection and management of environmental components the least. Alignment between new development and essential services provision would be most likely under Alternative B.

Taking cognisance of the range and diversity of settlements across the functional area of the draft development plan, and the settlement typology/ hierarchy, it is considered that Alternative B is the most sustainable option for delivering on the principles of compact growth, while facilitating placemaking, and the development of diverse rural areas a range of options for the housing market in terms of house type mix, tenure, design and cost, and delivering the Housing Strategy. Alternative B takes into account the objectives of the higher-level NPF and Southern RSES, and the need to comply with the densities set out in Ministerial Guidelines, including those related to *Sustainable Residential Development in Urban Areas (2009)* and *Urban Development and Building Heights (2018)*.

#### Selected Type 4 Alternative for the Plan: Alternative B.

## 4.7 Type 5: Alternatives for Land Use Zoning

Alternatives for Land Use Zoning are assessed on Table 4.1.

**Table 4.1 Assessment of Type 5 Alternatives against Strategic Environmental Objectives**

Town	Alternative  (selected alternatives in bold)	Commentary
Carlow Town (old Town Council area)	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Borris	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Ballon	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Leighlinbridge	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.

Town	Alternative (selected alternatives in <b>bold</b> )	Commentary
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Rathvilly	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Hacketstown	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.
Carrickduff	<b>Alternative A: More Compact</b>	By consolidating land use zoning and reducing unnecessary land use zoning this alternative would provide for a more compact form of development that would help to maximise benefits from infrastructural investment. By consolidating the zoning and helping to avoid unnecessary sprawl of the settlement, this alternative would increase the likelihood of brownfield development and contribute towards efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Reducing unnecessary zoning would help to minimise sprawl and would avoid potential adverse environmental effects that would otherwise occur - this would benefit the protection of multiple environmental components.
	Alternative B: Less Compact	By not consolidating land use zoning and including unnecessary land use zoning, this alternative would provide for a less compact form of development that would fail to maximise benefits from infrastructural investment. By facilitating the unnecessary sprawl of the settlement and failing to consolidate zoning, this alternative would decrease the likelihood of brownfield development and conflict with efforts to improve sustainable mobility (with associated effects on energy, air, noise and human health). Providing for unnecessary zoning would be likely to result in higher levels of sprawl and associated avoidable potential adverse environmental effects.

## 4.8 Selected Alternatives

Selected alternatives for the Plan from each of the tiers of alternatives that emerged from the planning/SEA process are indicated above.

These alternatives have been incorporated into the Plan having regard to both:

1. The environmental effects which are identified by the SEA and are detailed above; and
2. Planning - including social and economic - effects that also were considered by the Council.



## Section 5 Summary of Effects arising from Plan

All parts of the Plan-preparation process were informed by the SEA, AA and SFRA processes - this includes the preparation of the Chief Executive's Draft Plan, Members' Amendments to that Plan in advance of public display, Proposed Material Alterations and Further Modifications. The mitigation integrated into the final, adopted Plan includes that summarised at Section 6 of this report. There were no Material Alterations to the Draft Plan, modified or otherwise, that were advised against by the SEA and adopted as part of the final Plan.

Table 5.1 summarises the overall environmental effects arising from Plan provisions. The effects encompass all in-combination/cumulative effects arising from implementation of the Plan. The potentially significant adverse environmental effects (if unmitigated) arising from implementation of the Plan are detailed as are residual effects, taking into account mitigation through both provisions integrated into the Plan – see summary at Section 6. Taking into account, *inter alia*, the detailed mitigation which has been integrated into the Plan, it was determined that significant residual adverse environmental effects will not occur.

Stage 2 Appropriate Assessment (AA) and Strategic Flood Risk Assessment (SFRA) have been undertaken alongside the preparation of the Draft Plan.

The requirement for AA is provided under the EU Habitats Directive (Directive 1992/43/EEC). The AA assesses the effects of the Plan on European Sites designated for certain habitats and species. The conclusion of the AA is that the Plan will not affect the integrity of the Natura 2000 network<sup>14</sup>.

SFRA is required by 'The Planning System and Flood Risk Management Guidelines for Planning Authorities' (Department of Environment and Office of Public Works, 2009) and associated Department of the Environment, Community and Local Government Circular PL2/2014. Recommendations from the SFRA have been integrated into the Plan.

Various policies and objectives have been integrated into the Plan through the SEA, SFRA and AA processes. The preparation of the Plan, SEA, AA and SFRA has taken place concurrently and the findings of the AA and SFRA have informed both the Plan and the SEA.

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<sup>14</sup> Except as provided for in Article 6(4) of the Habitats Directive, viz. There must be:

(a) no alternative solution available;  
 (b) imperative reasons of overriding public interest for the plan/programme/project to proceed; and  
 (c) adequate compensatory measures in place.

**Table 5.1 Overall Evaluation – Effects arising from the Plan**

Environmental Component	Environmental Effects, in combination with the wider planning framework			SEO Codes
	Effects include in-combination effects that are planned for through the wider planning framework including the NPF and associated NDP 2018, the Southern RSES, adjacent Development Plans and lower-tier land use plans.			
	Significant Positive Effect, likely to occur	Potentially Significant Adverse Environmental Effects, if unmitigated	Likely Residual Adverse Non-Significant Effects	
<b>Biodiversity and Flora and Fauna</b>	<ul style="list-style-type: none"> <li>• Contribution towards protection of ecology (including designated sites, ecological connectivity, habitats) by facilitating development of lands (including those within and adjacent to the County's settlements) that have relatively low levels of environmental sensitivities and are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop more sensitive, less well-served lands elsewhere in the County and beyond.</li> <li>• Contribution towards the maintenance of existing green infrastructure and associated ecosystem services, listed species, ecological connectivity and non-designated habitats.</li> <li>• Contribution towards protection and/or maintenance of biodiversity and flora and fauna by contributing towards the protection of natural capital including the environmental vectors of air, water and soil. Biodiversity and flora and fauna includes biodiversity in designated sites (including European Sites and Wildlife Sites) and Annexed habitats and species (including birds and bats), listed/protected species, ecological connectivity and non-designated habitats (including terrestrial and aquatic habitats), and disturbance to biodiversity and flora and fauna – including terrestrial and aquatic biodiversity and flora and fauna.</li> <li>• Sustains existing sustainable rural management practices – and the communities who support them – to ensure the continuation of long-established managed landscapes and the flora and fauna that they contain.</li> </ul>	<p>Arising from both construction and operation of development and associated infrastructure:</p> <ul style="list-style-type: none"> <li>• Loss of/damage to biodiversity in designated sites (including European Sites and Wildlife Sites) and Annexed habitats and species, listed species, ecological connectivity and non-designated habitats; and disturbance to biodiversity and flora and fauna;</li> <li>• Habitat loss, fragmentation and deterioration, including patch size and edge effects; and</li> <li>• Disturbance (e.g. due to noise and lighting along transport corridors) and displacement of protected species such as birds and bats.</li> </ul>	<ul style="list-style-type: none"> <li>• Loss of an extent of non-protected habitats and species arising from the replacement of semi-natural land covers with artificial surfaces.</li> <li>• Losses or damage to ecology (these would be in compliance with relevant legislation).</li> </ul>	<b>BFF</b>

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Environmental Component	Environmental Effects, in combination with the wider planning framework			SEO Codes
	Effects include in-combination effects that are planned for through the wider planning framework including the NPF and associated NDP 2018, the Southern RSES, adjacent Development Plans and lower-tier land use plans.			
	Significant Positive Effect, likely to occur	Potentially Significant Adverse Environmental Effects, if unmitigated	Likely Residual Adverse Non-Significant Effects	
<b>Population and Human Health</b>	<ul style="list-style-type: none"> <li>• Promotion of economic growth to encourage retention of working age population and funding of sustainable development and environmental protection and management.</li> <li>• Contribution towards appropriate provision of infrastructure and services to existing population and planned growth by facilitating compact development of lands (including those within and adjacent to the County's settlements) that are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop less well-serviced lands elsewhere in the County and beyond.</li> <li>• Contribution towards the protection of human health by facilitating development of lands (including those within and adjacent to the County's settlements) that have relatively low levels of environmental sensitivities and are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop more sensitive, less well-serviced lands elsewhere in the County and beyond.</li> <li>• Contributes towards protection of human health as a result of contributing towards the protection of natural capital including environmental vectors, including air and water.</li> </ul>	<ul style="list-style-type: none"> <li>• Potential adverse effects arising from flood events.</li> <li>• Potential interactions if effects arising from environmental vectors.</li> </ul>	<ul style="list-style-type: none"> <li>• Potential interactions with residual effects on environmental vectors – please refer to residual adverse effects under “Soil”, “Water” and “Air and Climatic Factors” below.</li> </ul>	<b>PHH</b>
<b>Soil</b>	<ul style="list-style-type: none"> <li>• Contribution towards the protection of soils (including those used for agriculture) and designated sites of geological heritage by facilitating development of lands (including those within and adjacent to the County's settlements) that have relatively low levels of environmental sensitivities and are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop more sensitive, less well-serviced lands elsewhere in the County and beyond.</li> <li>• Contribution towards the protection of the environment from contamination the highest standards of remediation, and where appropriate to consultations with the EPA and other relevant bodies, will be required to resolve any instances of environmental pollution created by contaminated land.</li> </ul>	<ul style="list-style-type: none"> <li>• Potential adverse effects on the hydrogeological and ecological function of the soil resource, including as a result of development on contaminated lands.</li> <li>• Potential for riverbank erosion.</li> </ul>	<ul style="list-style-type: none"> <li>• Loss of an extent of soil function arising from the replacement of semi-natural land covers with artificial surfaces.</li> <li>• Riverbank erosion will continue to occur naturally over time and is likely to be enhanced by climate change.</li> </ul>	<b>S</b>

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Environmental Component	Environmental Effects, in combination with the wider planning framework Effects include in-combination effects that are planned for through the wider planning framework including the NPF and associated NDP 2018, the Southern RSES, adjacent Development Plans and lower-tier land use plans.			SEO Codes
	Significant Positive Effect, likely to occur	Potentially Significant Adverse Environmental Effects, if unmitigated	Likely Residual Adverse Non-Significant Effects	
<b>Water</b>	<ul style="list-style-type: none"> <li>Contribution towards the protection of water by facilitating development of lands (including those within and adjacent to the County's settlements) that have relatively low levels of environmental sensitivities and are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop more sensitive, less well-serviced lands elsewhere in the County and beyond.</li> <li>Contributions towards the protection of water resources including the status of surface and groundwaters and water-based designations.</li> <li>Contribution towards flood risk management and appropriate drainage.</li> </ul>	<ul style="list-style-type: none"> <li>Potential adverse effects upon the status of water bodies and entries to the WFD Register of Protected Areas (ecological and human value), arising from changes in quality, flow and/or morphology.</li> <li>Increase in flood risk and associated effects associated with flood events.</li> </ul>	<ul style="list-style-type: none"> <li>Any increased loadings as a result of development to comply with the River Basin Management Plan.</li> <li>Flood related risks remain due to uncertainty with regard to extreme weather events – however such risks will be mitigated by measures that have been integrated into the Plan.</li> </ul>	<b>W</b>
<b>Material Assets</b>	<ul style="list-style-type: none"> <li>Contribution towards appropriate provision of infrastructure and services to existing population and planned growth by facilitating compact development of lands (including those within and adjacent to the County's settlements) that are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop less well-serviced lands elsewhere in the County and beyond.</li> <li>Contribution towards compliance with national and regional water services and waste management policies.</li> <li>Contribution towards increase in renewable energy use by facilitating renewable energy and electricity transmission infrastructure developments.</li> <li>Contribution towards limits in increases in energy demand from the transport sector by facilitating sustainable compact growth.</li> <li>Contribution towards reductions in average energy consumption per capita including promoting sustainable compact growth, sustainable mobility, sustainable design and energy efficiency.</li> </ul>	<ul style="list-style-type: none"> <li>Failure to provide adequate and appropriate waste water treatment (water services infrastructure and capacity ensures the mitigation of potential conflicts).</li> <li>Failure to adequately treat surface water run-off that is discharged to water bodies (water services infrastructure and capacity ensures the mitigation of potential conflicts).</li> <li>Failure to comply with drinking water regulations and serve new development with adequate drinking water (water services infrastructure and capacity ensures the mitigation of potential conflicts).</li> <li>Increases in waste levels.</li> <li>Potential impacts upon public assets and infrastructure.</li> <li>Interactions between agriculture and soil, water, biodiversity and human health - including phosphorous and nitrogen deposition as a result of agricultural activities and the production of secondary inorganic particulate matter.</li> </ul>	<ul style="list-style-type: none"> <li>Exceedance of capacity in critical infrastructure risks remain, including due to uncertainty with regard to climate – however, such risks will be mitigated by: measures, including those requiring the timely provision of critical infrastructure, and compliance with the Water Framework Directive and associated River Basin Management Plan.</li> <li>Residual wastes to be disposed of in line with higher-level waste management policies.</li> <li>Any impacts upon public assets and infrastructure to comply with statutory planning/consent-granting framework.</li> </ul>	<b>MA</b>

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Environmental Component	Environmental Effects, in combination with the wider planning framework Effects include in-combination effects that are planned for through the wider planning framework including the NPF and associated NDP 2018, the Southern RSES, adjacent Development Plans and lower-tier land use plans.			SEO Codes
	Significant Positive Effect, likely to occur	Potentially Significant Adverse Environmental Effects, if unmitigated	Likely Residual Adverse Non-Significant Effects	
<b>Air and Climatic Factors</b>	<ul style="list-style-type: none"> <li>• Contribution towards climate mitigation and adaptation by facilitating compact development of lands (including those within and adjacent to the County's settlements) that are served (or can be more easily served) by infrastructure and services, thereby helping to avoid the need to develop less well-serviced lands elsewhere in the County and beyond.</li> <li>• In combination with other plans, programmes etc., contribution towards the objectives of the wide policy framework relating to climate mitigation and adaptation, and associated contribution towards maintaining and improving air quality and managing noise levels, including through measures relating to: <ul style="list-style-type: none"> <li>○ Sustainable compact growth;</li> <li>○ Sustainable mobility, including walking, cycling and public transport;</li> <li>○ Drainage, flood risk management and resilience;</li> <li>○ Sectors including agriculture, forestry, energy and buildings; and</li> <li>○ Sustainable design, energy efficiency and green infrastructure.</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>• Potential conflict between development under the Plan and aiming to reduce carbon emissions in line with local, national and European environmental objectives.</li> <li>• Potential conflicts between transport emissions, including those from cars, and air quality.</li> <li>• Potential conflicts between increased frequency of noise emissions and protection of sensitive receptors.</li> <li>• Potential conflicts with climate adaptation measures including those relating to flood risk management.</li> </ul>	<ul style="list-style-type: none"> <li>• An extent of travel related greenhouse gas and other emissions to air. This has been mitigated by provisions which have been integrated into the Plan, including those relating to sustainable compact growth and sustainable mobility.</li> <li>• Interactions between noise emissions and sensitive receptors. Various provisions have been integrated into the Plan to ensure that noise levels at sensitive receptors will be minimised.</li> </ul>	<b>AC</b>
<b>Cultural Heritage</b>	<ul style="list-style-type: none"> <li>• Contributes towards protection of cultural heritage elsewhere in the County by facilitating development within existing settlements.</li> <li>• Contributes towards protection of cultural heritage within existing settlements by facilitating brownfield development and regeneration.</li> </ul>	<ul style="list-style-type: none"> <li>• Potential effects on protected and unknown archaeology and protected architecture arising from construction and operation activities.</li> </ul>	<ul style="list-style-type: none"> <li>• Potential effects on known architectural and archaeological heritage and unknown archaeology however, these will occur in compliance with legislation.</li> </ul>	<b>CH</b>
<b>Landscape</b>	<ul style="list-style-type: none"> <li>• Contributes towards protection of wider landscape and landscape designations by facilitating development within existing settlements.</li> </ul>	<ul style="list-style-type: none"> <li>• Occurrence of adverse visual impacts and conflicts with the appropriate protection of designations relating to the landscape.</li> </ul>	<ul style="list-style-type: none"> <li>• Landscapes will change overtime as a result of natural changes in vegetation cover combined with new developments that will occur in compliance with the Plan's landscape protection measures.</li> </ul>	<b>L</b>

## Section 6 Mitigation and Monitoring Measures

### 6.1 Mitigation

Mitigation measures are measures envisaged to prevent, reduce and, as fully as possible, offset any significant adverse impacts on the environment of implementing the Plan. Various environmental sensitivities and issues have been communicated to the Council through the SEA, Appropriate Assessment (AA) and Strategic Flood Risk Assessment (SFRA) processes. By integrating all related recommendations into the Plan, the Council have ensured that both the beneficial environmental effects of implementing the Plan have been and will be maximised and that potential adverse effects have been and will be avoided, reduced or offset.

Mitigation was achieved through the:

- Strategic work undertaken by the Council to ensure contribution towards environmental protection and sustainable development<sup>15</sup>;
- Considering alternatives for the Plan<sup>16</sup>;
- Integration of environmental considerations into zoning provisions of the Plan<sup>17</sup>; and
- Integration of individual SEA, AA and SFRA provisions into the text of the Plan.

### 6.2 Monitoring

The SEA Directive requires that the significant environmental effects of the implementation of plans and programmes are monitored. Monitoring is based around indicators that allow quantitative measures of trends and progress over time relating to the Strategic Environmental Objectives identified at Table 3.1 and used in the evaluation. Monitoring indicators, targets, sources and remedial action is provided at Table 6.1 overleaf.

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<sup>15</sup> Far in advance of both the submission of the pre-Draft Plan to the Elected Members for approval and the placing of the Draft Plan on public display, Carlow County Council undertook various works in order to inform the preparation of the Plan.

The findings of this strategic work have been integrated into the Plan and will contribute towards both environmental protection and management and sustainable development within the County.

Strategic work undertaken by the Council includes background work in relation to Plan Strategies and other provisions for a variety of sectors.

<sup>16</sup> Although strategic alternatives in relation to the content of the Plan were significantly limited for the Plan (see Section 4), as part of the Plan preparation/SEA process, the Council considered a number of alternatives for the Plan. These alternatives were assessed by the SEA process and the findings of this assessment informed the selection of preferred alternatives, facilitating an informed choice with respect to the type of Plan that was prepared and placed on public display.

<sup>17</sup> Environmental considerations were integrated into the Plan's zoning through an interdisciplinary approach. Zoning has been applied in a way that primarily seeks to achieve sustainable and compact growth, taking into account the various requirements set out in the higher-level NPF and Southern RSES. The detailed Plan preparation process undertaken by the Planning Department combined with specialist seeks to facilitate zoning that will help to avoid inappropriate development being permitted in areas of elevated sensitivity, such as in areas at risk of flooding or ecological sensitivity. Various provisions have been integrated into the Plan that provide for flood risk management and ecological protection and management at project level. Also taken into account were environmental sensitivities relating to ecology, cultural heritage, landscape and water, as well as the overlay mapping of environmental sensitivities.

**Table 6.1 Indicators, Targets, Sources and Remedial Action**

Environmental Component	SEO Code	Indicators	Targets	Sources	Remedial Action
<b>Biodiversity, Flora and Fauna</b>	BFF	<ul style="list-style-type: none"> <li>Condition of European sites</li> </ul>	<ul style="list-style-type: none"> <li>Require all local level land use plans to include ecosystem services and green/blue infrastructure provisions in their land use plans and as a minimum, to have regard to the required targets in relation to the conservation of European sites, other nature conservation sites, ecological networks, and protected species</li> <li>Implement and review, as relevant, the County Heritage Plan and Biodiversity Action Plan, the preparation of which is committed to by the Plan</li> </ul>	<ul style="list-style-type: none"> <li>DHLGH report of the implementation of the measures contained in the Habitats Directive - as required by Article 17 of the Directive (every 6 years)<sup>18</sup></li> <li>DHLGH National Birds Directive Monitoring Report for the under Article 12 (every 3 years)<sup>19</sup></li> <li>Consultations with the NPWS<sup>20</sup></li> </ul>	<ul style="list-style-type: none"> <li>Where condition of European sites is found to be deteriorating this will be investigated with the Regional Assembly and the DHLGH to establish if the pressures are related to Plan actions / activities. A tailored response will be developed in consultation with these stakeholders in such a circumstance.</li> </ul>
		<ul style="list-style-type: none"> <li>Number of spatial plans that have included ecosystem services content, mapping and policy to protect ecosystem services when their relevant plans are either revised or drafted</li> </ul>	<ul style="list-style-type: none"> <li>Require all local level land use plans to include ecosystem services and green/blue infrastructure provisions in their land use plans and as a minimum, to have regard to the required targets in relation to the conservation of European sites, other nature conservation sites, ecological networks, and protected species</li> <li>Implement and review, as relevant, the County Heritage Plan and Biodiversity Action Plan, the preparation of which is committed to by the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Internal review of local land use plans</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>
		<ul style="list-style-type: none"> <li>SEAs and AAs as relevant for new Council policies, plans, programmes etc.</li> </ul>	<ul style="list-style-type: none"> <li>Screen for and undertake SEA and AA as relevant for new Council policies, plans, programmes etc.</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of preparation of local land use plans</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>
		<ul style="list-style-type: none"> <li>Status of water quality in the County's water bodies</li> </ul>	<ul style="list-style-type: none"> <li>Included under Water below</li> </ul>	<ul style="list-style-type: none"> <li>Included under Water below</li> </ul>	<ul style="list-style-type: none"> <li>Included under Water below</li> </ul>
		<ul style="list-style-type: none"> <li>Compliance of planning permissions with Plan measures providing for the protection of Biodiversity and flora and fauna – see Chapter 10 “Natural and Built Heritage”</li> </ul>	<ul style="list-style-type: none"> <li>For planning permission to be only granted when applications demonstrate that they comply with all Plan measures providing for the protection of biodiversity and flora and fauna – see Chapter 10 “Natural and Built Heritage”</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission<sup>21</sup></li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>

<sup>18</sup> Including confirmation with development management that the following impacts have been considered and including use of monitoring data, where available: biodiversity/habitat loss; nitrogen deposition impacts on Natura 2000 sites; recreational disturbance resulting from implementation of tourism and recreation policies and objectives particularly in riparian areas; biodiversity enhancement; and disturbance /visitor pressure impacts of recreation, amenity and tourism development.

<sup>19</sup> Including confirmation with development management that the following impacts have been considered and including use of monitoring data, where available: biodiversity/habitat loss; nitrogen deposition impacts on Natura 2000 sites; recreational disturbance resulting from implementation of tourism and recreation policies and objectives particularly in riparian areas; biodiversity enhancement; and disturbance /visitor pressure impacts of recreation, amenity and tourism development.

<sup>20</sup> Including confirmation with development management that the following impacts have been considered and including use of monitoring data, where available: biodiversity/habitat loss; nitrogen deposition impacts on Natura 2000 sites; recreational disturbance resulting from implementation of tourism and recreation policies and objectives particularly in riparian areas; biodiversity enhancement; and disturbance /visitor pressure impacts of recreation, amenity and tourism development.

<sup>21</sup> Including confirmation with development management that the following impacts have been considered and including use of monitoring data, where available: biodiversity/habitat loss; nitrogen deposition impacts on Natura 2000 sites; recreational disturbance resulting from implementation of tourism and recreation policies and objectives particularly in riparian areas; biodiversity enhancement; and disturbance /visitor pressure impacts of recreation, amenity and tourism development.

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Environmental Component	SEO Code	Indicators	Targets	Sources	Remedial Action
<b>Population and Human Health</b>	PHH	<ul style="list-style-type: none"> <li>Implementation of Plan measures relating to the promotion of economic growth as provided for by Chapter 4 "Enterprise and Employment"</li> </ul>	<ul style="list-style-type: none"> <li>For review of progress on implementing Plan objectives to demonstrate successful implementation of measures relating to the promotion of economic growth as provided for by Chapter 4 "Enterprise and Employment"</li> <li>By 2020 all citizens will have access to speeds of 30Mbps, and that 50% of citizens will be subscribing to speeds of 100Mbps (Also relevant to Material Assets)</li> </ul>	<ul style="list-style-type: none"> <li>Internal review of progress on implementing Plan objectives</li> <li>Consultations with DECC</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> <li>Consultations with DECC</li> </ul>
		<ul style="list-style-type: none"> <li>Number of spatial concentrations of health problems arising from environmental factors resulting from development permitted under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>No spatial concentrations of health problems arising from environmental factors as a result of implementing the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Consultations with the Health Service Executive and EPA</li> </ul>	<ul style="list-style-type: none"> <li>Consultations with the Health Service Executive and EPA</li> </ul>
		<ul style="list-style-type: none"> <li>Proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>Increase in the proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>CSO data</li> <li>Monitoring of Carlow County Council's Climate Change Adaptation Strategy 2019-2024</li> </ul>	<ul style="list-style-type: none"> <li>Where proportion of population shows increase in private car use above CSO 2016 figures, the Council will coordinate with the Regional Assembly, the DHLGH, DECC and NTA to develop a tailored response.</li> </ul>
		<ul style="list-style-type: none"> <li>Number of spatial plans that include specific green infrastructure mapping</li> </ul>	<ul style="list-style-type: none"> <li>Require all local level land use plans to include specific green infrastructure mapping</li> </ul>	<ul style="list-style-type: none"> <li>Internal review of local land use plans</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>
<b>Soil (and Land)</b>	S	<ul style="list-style-type: none"> <li>Proportion of population growth occurring on infill and brownfield lands compared to greenfield (also relevant to Material Assets)</li> </ul>	<ul style="list-style-type: none"> <li>Maintain built surface cover nationally to below the EU average of 4% as per the NPF</li> <li>In accordance with National Policy Objectives 3c of the National Planning Framework, a minimum of 30% of the housing growth targeted in any settlement is to be delivered within the existing built-up footprint of the settlement</li> <li>To map brownfield and infill land parcels across the County's settlements</li> </ul>	<ul style="list-style-type: none"> <li>EPA Geoportal</li> <li>Compilation of greenfield and brownfield development for the DHLGH</li> <li>AA/Screening for AA for each application</li> </ul>	<ul style="list-style-type: none"> <li>Where the proportion of growth on infill and brownfield sites is not keeping pace with the targets set in the NPF and the RSES, the Council will liaise with the Regional Assembly to establish reasons and coordinate actions to address constraints to doing so.</li> </ul>
		<ul style="list-style-type: none"> <li>Instances where contaminated material generated from brownfield and infill must be disposed of</li> </ul>	<ul style="list-style-type: none"> <li>Dispose of contaminated material in compliance with EPA guidance and waste management requirements</li> </ul>	<ul style="list-style-type: none"> <li>Internal review of grants of permission where contaminated material must be disposed of</li> </ul>	<ul style="list-style-type: none"> <li>Consultations with the EPA and Development Management</li> </ul>
		<ul style="list-style-type: none"> <li>Environmental assessments and AAs as relevant for applications for brownfield and infill development prior to planning permission</li> </ul>	<ul style="list-style-type: none"> <li>Screen for and undertake environmental assessments and AA as relevant for applications for brownfield and infill development prior to planning permission</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of grants of permission</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>
<b>Water</b>	W	<ul style="list-style-type: none"> <li>Status of water bodies as reported by the EPA Water Monitoring Programme for the WFD</li> </ul>	<ul style="list-style-type: none"> <li>Not to cause deterioration in the status of any surface water or affect the ability of any surface water to achieve 'good status'</li> <li>Implementation of the objectives of the River Basin Management Plan</li> </ul>	<ul style="list-style-type: none"> <li>EPA Monitoring Programme for WFD compliance<sup>22</sup></li> </ul>	<ul style="list-style-type: none"> <li>Where water bodies are failing to meet at least good status this will be investigated with the DHLGH Water Section, the EPA Catchment Unit, the Regional Assembly and, as relevant, Irish Water to establish if the pressures are related to Plan actions / activities. A tailored response will</li> </ul>

<sup>22</sup> Including monitoring of water quality and nitrogen deposition due to bioenergy and agricultural projects where available



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Environmental Component	SEO Code	Indicators	Targets	Sources	Remedial Action
		<ul style="list-style-type: none"> <li>Number of incompatible developments permitted within flood risk areas</li> </ul>	<ul style="list-style-type: none"> <li>Minimise developments granted permission on lands which pose - or are likely to pose in the future - a significant flood risk</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission</li> </ul>	<p>be developed in consultation with these stakeholders in such a circumstance.</p> <ul style="list-style-type: none"> <li>Where planning applications are rejected due to insufficient capacity in the WWTP or failure of the WWTP to meet Emission Limit Values, the Council will consider whether it is necessary to coordinate a response with the Regional Assembly, EPA and Irish Water to achieve the necessary capacity.</li> <li>Where planning applications are being permitted on flood zones, the Council will ensure that such grants are in compliance with the Flood Risk Management Guidelines and include appropriate flood risk mitigation and management measures.</li> </ul>
<b>Material Assets</b>	MA	<ul style="list-style-type: none"> <li>Programmed delivery of Irish Water infrastructure for all key growth towns in line with Irish Water Investment Plan and prioritisation programme to ensure sustainable growth can be accommodated</li> <li>Number of new developments granted permission which can be adequately and appropriately served with waste water treatment over the lifetime of the Plan</li> </ul>	<ul style="list-style-type: none"> <li>All new developments granted permission to be connected to and adequately and appropriately served by waste water treatment over the lifetime of the Plan</li> <li>Where septic tanks are proposed, for planning permission to be only granted when applications demonstrate that the outfall from the septic tank will not – in combination with other septic tanks – contribute towards any surface or ground water body not meeting the objective of good status under the Water Framework Directive</li> <li>Facilitate, as appropriate, Irish Water in developing water and wastewater infrastructure</li> <li>See also targets relating to greenfield and brownfield development of land under Soil and broadband under Population and Human Health</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission Consultations with the Irish Water</li> <li>DHLGH in conjunction with Local Authorities</li> </ul>	<ul style="list-style-type: none"> <li>Where planning applications are rejected due to insufficient capacity in the WWTP or failure of the WWTP to meet Emission Limit Values, the Council will consider whether it is necessary to coordinate a response with the Regional Assembly, EPA and Irish Water to achieve the necessary capacity.</li> </ul>
		<ul style="list-style-type: none"> <li>Proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>Increase in the proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>CSO data</li> <li>Monitoring of Carlow County Council's Climate Change Adaptation Strategy 2019-2024</li> </ul>	<ul style="list-style-type: none"> <li>Where proportion of population shows increase in private car use above CSO 2016 figures, the Council will coordinate with the Regional Assembly, the DHLGH, DECC and NTA to develop a tailored response.</li> </ul>

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Environmental Component	SEO Code	Indicators	Targets	Sources	Remedial Action
<b>Air</b>	A	<ul style="list-style-type: none"> <li>Proportion of journeys made by private fossil fuel-based car compared to 2016 National Travel Survey levels of 74%</li> <li>NO<sub>x</sub>, SO<sub>x</sub>, PM10 and PM2.5 as part of Ambient Air Quality Monitoring</li> </ul>	<ul style="list-style-type: none"> <li>Decrease in proportion of journeys made by private fossil fuel-based car compared to 2016 National Travel Survey levels</li> <li>Improvement in Air Quality trends, particularly in relation to transport related emissions of NO<sub>x</sub> and particulate matter</li> </ul>	<ul style="list-style-type: none"> <li>CSO data</li> <li>Data from the National Travel Survey</li> <li>EPA Air Quality Monitoring</li> <li>Consultations with Department of Transport and Department of Environment, Climate and Communications</li> </ul>	<ul style="list-style-type: none"> <li>Where proportion of population shows increase in private car use above CSO 2016 figures, Council will coordinate with the Regional Assembly, DHLGH, DECC and NTA to develop a tailored response. See also entry under Population and human health above</li> </ul>
<b>Climatic Factors</b>	C	<ul style="list-style-type: none"> <li>Implementation of Plan measures relating to climate reduction targets</li> </ul>	<ul style="list-style-type: none"> <li>For review of progress on implementing Plan objectives to demonstrate successful implementation of measures relating to climate reduction targets</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission</li> </ul>	<ul style="list-style-type: none"> <li>Review internal systems</li> </ul>
		<ul style="list-style-type: none"> <li>A competitive, low-carbon, climate-resilient and environmentally sustainable economy</li> </ul>	<ul style="list-style-type: none"> <li>Contribute towards transition to a competitive, low-carbon, climate-resilient and environmentally sustainable economy by 2050</li> </ul>	<ul style="list-style-type: none"> <li>Monitoring of Carlow County Council's Climate Change Adaptation Strategy 2019-2024</li> <li>EPA Annual National Greenhouse Gas Emissions Inventory reporting</li> <li>Climate Action Regional Office</li> <li>Consultations with DECC</li> </ul>	<ul style="list-style-type: none"> <li>Where targets are not achieved, the Council will liaise with the Regional Assembly and the Eastern and Midlands Climate Action Regional Office to establish reasons and develop solutions.</li> </ul>
		<ul style="list-style-type: none"> <li>Share of renewable energy in transport</li> </ul>	<ul style="list-style-type: none"> <li>Contribute towards the target of the Renewable Energy Directive (2009/28/EC), for all Member States to reach a 10% share of renewable energy in transport by facilitating the development of electricity charging and transmission infrastructure, in compliance with the provisions of the Plan</li> </ul>		
		<ul style="list-style-type: none"> <li>Carbon dioxide (CO<sub>2</sub>) emissions across the electricity generation, built environment and transport sectors</li> </ul>	<ul style="list-style-type: none"> <li>Contribute towards the target of aggregate reduction in carbon dioxide (CO<sub>2</sub>) emissions of at least 80% (compared to 1990 levels) by 2050 across the electricity generation, built environment and transport sectors</li> </ul>		
		<ul style="list-style-type: none"> <li>Energy consumption, the uptake of renewable options and solid fuels for residential heating</li> </ul>	<ul style="list-style-type: none"> <li>To promote reduced energy consumption and support the uptake of renewable options and a move away from solid fuels for residential heating</li> </ul>		
		<ul style="list-style-type: none"> <li>Proportion of journeys made by private fossil fuel-based car compared to 2016 levels</li> </ul>	<ul style="list-style-type: none"> <li>Decrease in the proportion of journeys made by residents of the County using private fossil fuel-based car compared to 2016 levels</li> </ul>	<ul style="list-style-type: none"> <li>CSO data</li> <li>Monitoring of Carlow County Council's Climate Change Adaptation Strategy 2019-2024</li> </ul>	<ul style="list-style-type: none"> <li>Where trends toward carbon reduction are not recorded, the Council will liaise with the Regional Assembly and the Eastern and Midlands Climate Action Regional Office to establish reasons and develop solutions.</li> </ul>
		<ul style="list-style-type: none"> <li>Proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>Increase in the proportion of people reporting regular cycling / walking to school and work above 2016 CSO figures</li> </ul>	<ul style="list-style-type: none"> <li>CSO data</li> <li>Monitoring of Carlow County Council's Climate Change Adaptation Strategy 2019-2024</li> </ul>	<ul style="list-style-type: none"> <li>Where proportion of population shows increase in private car use above CSO 2016 figures, the Council will coordinate with the Regional Assembly, the DHLGH, DECC and NTA to develop a tailored response.</li> </ul>

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Environmental Component	SEO Code	Indicators	Targets	Sources	Remedial Action
Cultural Heritage	CH	<ul style="list-style-type: none"> <li>Percentage of entries to the Record of Monuments and Places, and the context these entries within the surrounding landscape where relevant, protected from adverse effects resulting from development which is granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Protect entries to the Record of Monuments and Places, and the context of these entries within the surrounding landscape where relevant, from adverse effects resulting from development which is granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission</li> </ul>	<ul style="list-style-type: none"> <li>Where monitoring reveals visitor or development pressure is causing negative effects on designated archaeological or architectural heritage, the Council will work with the Regional Assembly, Fáilte Ireland and the National Monuments Service and other stakeholders, as relevant, to address pressures through additional mitigation.</li> </ul>
		<ul style="list-style-type: none"> <li>Percentage of entries to the Record of Protected Structures and Architectural Conservation Areas and their context protected from significant adverse effects arising from new development granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Protect entries to the Record of Protected Structures and Architectural Conservation Areas and their context from significant adverse effects arising from new development granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Consultation with DHLGH</li> </ul>	
Landscape	L	<ul style="list-style-type: none"> <li>Number of developments permitted that result in avoidable adverse visual impacts on the landscape, especially with regard to landscape designations, resulting from development which is granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>No developments permitted which result in avoidable adverse visual impacts on the landscape, especially with regard to landscape designations, resulting from development which is granted permission under the Plan</li> </ul>	<ul style="list-style-type: none"> <li>Internal monitoring of likely significant environmental effects of grants of permission</li> </ul>	<ul style="list-style-type: none"> <li>Where monitoring reveals developments permitted which result in avoidable adverse visual impacts on the landscape, the Council will re-examine Plan provisions and the effectiveness of their implementation</li> </ul>